



## Metro | *People places. Open spaces.*

Date: December 8, 2009  
To: Metro Councilors  
From: Council President David Bragdon, Councilor Carl Hosticka  
Re: Proposal for Designation of Urban and Rural Reserves  
CC: Members of Metro Policy Advisory Committee

The passage of Senate Bill 1011 in 2007 offered the Portland metropolitan region new tools with which to manage its growth over the next 40 to 50 years. Since then, the local governments of the region, along with many interested citizens, organizations, and businesses, have been working to identify areas to be designated as urban and rural reserves. The “Core 4” governments of Clackamas County, Multnomah County, Washington County, and Metro, who are charged with actually designating reserves outside of existing UGBs through intergovernmental agreements, have evaluated thousands of acres of land to ensure that the best possible decision is the basis for those agreements.

Now, after these many months of analysis and advice, it is time to move toward a decision. It is in the spirit of these ongoing discussions and the interest of arriving at a solution that we offer the attached proposal for the designation of urban and rural reserves. We hope this proposal – which is ours alone, but which we will introduce as a starting point for Metro Council and County Commission debate in the weeks to come – will help to bring this process to a successful conclusion.

As you know, we have received substantial public input related to the very important decisions facing our region. We have also had numerous discussions with you and with our counterparts from local governments. Our intent in offering this proposal is to give form to the contents of those discussions. Our proposal substantially reflects, but does not precisely duplicate, the most recent draft products of the county governments and the Core 4. We have made some judgments based on our knowledge of the landscape and our own core values. Most importantly, however, we have made our best effort to develop a proposal to which the Metro Council and the county commissions might potentially be able to agree.

We know this proposal is not, and should not be, the final word on where urban and reserves should be located. However, it is time to make a decision. By December 17, the Metro Council will release a proposed intergovernmental agreement (including a map) embodying the geographic and policy elements of this decision. A final decision must be made by the end of February if we are to use urban reserves in complying with statutory deadlines for managing the region’s urban growth boundary.

We welcome your comments on this proposal. However, we also respectfully request that all comments raising concern or opposition to elements of this proposal be accompanied by proposed alternatives which satisfy state law.

We look forward to working with you as we finalize our work on this very important element of our efforts to create a sustainable and prosperous region.

Attached:

- 12/08/09 map of proposed urban and rural reserve areas
- Proposed Metro Council resolution to release reserves IGA for public comment

BEFORE THE METRO COUNCIL

|                                    |   |  |
|------------------------------------|---|--|
| FOR THE PURPOSE OF RELEASING DRAFT | ) | RESOLUTION NO. 09-XXXX                 |
| INTERGOVERNMENTAL AGREEMENTS       | ) |  |
| BETWEEN METRO AND CLACKAMAS,       | ) | Introduced by Chief Operating Officer  |
| MULTNOMAH AND WASHINGTON           | ) | Michael Jordan with the Concurrence of |
| COUNTIES TO DESIGNATE URBAN        | ) | Council President David Bragdon        |
| RESERVES AND RURAL RESERVES FOR    | ) |  |
| PUBLIC COMMENT                     | ) |  |

WHEREAS, Metro and Clackamas, Multnomah and Washington Counties have declared their mutual interest in long-term planning for three-county area for which they share land use planning authority in order to ensure the development of great communities within the urban growth boundary surrounded by prosperous farms, ranches, woodlots, forests, and natural resources and landscapes; and

WHEREAS, the 2007 Oregon Legislature enacted Senate Bill 1011, codified at ORS 195.137 to 195.145 (“the statute”), at the request of the four governments and many other local governments and organizations in the region and state agencies, to establish a new method to accomplish the goals of the four governments through long-term planning; and

WHEREAS, the statute authorizes Metro to designate Urban Reserves and the three counties to designate Rural Reserves to accomplish the purposes of the statute, which are consistent with the goals of the four governments; and

WHEREAS, the Metro Council will direct its efforts in reaching agreements with the three counties on the designation of urban and rural reserves toward achieving the Outcomes that are part of Metro’s overall Making the Greatest Place initiative, as indicated by performance measures; and

WHEREAS, the Land Conservation and Development Commission (“LCDC”) adopted rules to implement the statute on January 25, 2008, as directed by the statute; and

WHEREAS, the statute and rules require the four governments to work together in their joint effort to designate reserves and to enter into formal agreements between Metro and each county to designate reserves in a coordinated and concurrent process prior to adoption of ordinances adopting reserves; and

WHEREAS, Metro and the three counties have developed a draft intergovernmental agreement, including a map showing suggested urban reserves and rural reserves, to release for public comment at hearings and open houses; now, therefore,

BE IT RESOLVED that the Metro Council

1. Accepts the draft intergovernmental agreements between Metro and Clackamas, Multnomah and Washington Counties, attached to this resolution as Exhibits A, B and C,

respectively, for release to the public for comment at public hearings and open houses between \_\_, and \_\_, 2010.

2. Directs the Chief Operating Officer to release the draft intergovernmental agreements between Metro and Clackamas, Multnomah and Washington Counties to the public for comment at public hearings and open houses between \_\_, and \_\_, 2010.

ADOPTED by the Metro Council this 17th day of December, 2009.

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David Bragdon, Council President

Approved as to form:

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Daniel B. Cooper, Metro Attorney